

Message Text

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TO USMISSION USUN NEW YORK PRIORITY

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

AMEMBASSY OTTAWA

C O N F I D E N T I A L STATE 128618

E.O. 11652:GDS

TAGS:MARR, UN, UR

SUBJECT: PEACEKEEPING GUIDELINES: WORKING GROUP ON ART. 6

REF: USUN 1817

1. REFTTEL REPORTED THAT WORKING GROUP CHAIRMAN OGBU MAY TRY TO NARROW DOWN ALTERNATIVES FOR ARTICLE ON SECRETARY GENERAL'S ROLE TO UK AND FRENCH VERSIONS, ELIMINATING BOTH US AND USSR DRAFTS. IN EVALUATING THIS ANTICIPATED DEVELOPMENT, WE NOTE THAT DRAFT ARTICLE 6 IS REALLY THE ONLY ARTICLE WHICH SETS FORTH AND UPHOLDS THE AUTHORITY OF THE SECRETARY GENERAL. ALTHOUGH ARTICLE 1 (ON WHICH US ACCEPTANCE IS STILL MAINTAINED AD REFERENDUM) SPECIFIES BROAD AND EXTENSIVE AUTHORITY OF SECURITY COUNCIL, THERE
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IS NO EQUIVALENT ARTICLE SPELLING OUT AUTHORITY AND AREAS OF RESPONSIBILITY OF SECRETARY GENERAL.

2. WE CAN SEE ADVANTAGES IN NOT HAVING THREE WESTERN VERSIONS OF DRAFT ARTICLE 6. HOWEVER, WE SEE PROBLEMS IF

CHOICE WERE TO BE NARROWED TO PRESENT UK AND FRENCH VERSIONS. WE CONSIDER THAT FRENCH VERSION (READ IN CONNECTION WITH ARTICLE 1) MIGHT WELL SATISFY SOVIET DESIRES. ON THE OTHER HAND, WE FIND THAT UK VERSION IS AMBIGUOUS AND DOES NOT ADEQUATELY SAFEGUARD US POSITION.

UNDER UK VERSION THE SOURCE OF POWERS VESTED IN SYG IS

ONLY THE SECURITY COUNCIL, ESPECIALLY SINCE ARTICLE 1 GIVES SC "AUTHORITY OVER THE ESTABLISHMENT, DIRECTION AND CONTROL OF PEACEKEEPING OPERATIONS."

3. IN VIEW OF FOREGOING, DEPARTMENT CONSIDERS THAT BEST OUTCOME WOULD BE CONCENTRATION ON UK AND FRENCH ALTERNATIVES, BUT WITH CERTAIN AMENDMENTS TO UK VERSION. IN ORDER TO REFLECT FACT THAT SYG DERIVES CERTAIN AUTHORITY AND POWERS FROM UN CHARTER, UK VERSION SHOULD BE AMENDED TO READ AS FOLLOWS: "THE SECRETARY GENERAL DIRECTS PEACEKEEPING OPERATIONS BY VIRTUE OF THE POWERS VESTED IN HIM UNDER THE CHARTER AND UNDER THE AUTHORITY OF THE SECURITY COUNCIL."

4. MISSION SHOULD CONSULT WITH UKDEL ON WHETHER THIS CHANGE WOULD BE ACCEPTABLE TO UK. IF UKUN AGREES, MISSION MAY INFORM OGBU THAT WE WOULD BE WILLING TO FOCUS WORKING GROUP DISCUSSION FOR TIME BEING ON UK AND FRENCH VERSIONS OF ARTICLE 6. HOWEVER, SINCE UK VERSION WOULD REQUIRE CHANGE IN ORDER TO BE FULLY ACCEPTABLE TO US, WE WISH TO MAINTAIN US DRAFT ARTICLE ON THE RECORD IN CASE ACCEPTABLE UK VERSION IS NOT POSSIBLE. MISSION SHOULD EXPLAIN US POSITION THAT 1) DRAFT GUIDELINES ARE ALREADY HEAVILY WEIGHTED IN DIRECTION OF AUTHORITY OF SECURITY COUNCIL WITHOUT CORRESPONDING LISTING OF SECRETARY GENERAL'S AUTHORITY AND RESPONSIBILITIES, 2) WHILE WE RECOGNIZE ULTIMATE AUTHORITY OF SC OVER PEACEKEEPING OPERATIONS; IT IS IMPORTANT FOR EFFECTIVE ESTABLISHMENT AND MANAGEMENT OF CONFIDENTIAL

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PEACEKEEPING FORCES TO MAINTAIN SYG'S ROLE AND AUTHORITY; AND 3) CURRENT SUCCESSFUL OPERATIONS DEMONSTRATE UTILITY OF SUCH A ROLE. (FYI. IF AMENDED UK VERSION DOES NOT PROVE FEASIBLE, OUR STRONG PREFERENCE AT THIS TIME IS TO MAINTAIN ORIGINAL US VERSION. END FYI).

5. MISSION SHOULD ALSO SEEK EARLY REACTION OF SECRETARIAT, ESPECIALLY URQUHART, TO DRAFT VERSIONS, AND, IF APPROPRIATE, SEEK TO HAVE URQUHART'S VIEWS MADE KNOWN TO OGBU. (FYI. IN THIS CONNECTION, SEE SCHWEBEL APRIL 25 MEMORANDUM CONCERNING HERNDL-URQUHART CONVERSATION OF APRIL 24 --COPY POUCHED JOE LORENZ MAY 29. END.DFYI). INGERSOLL

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<< END OF DOCUMENT >>

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